DEPARTMENT OF THE NAVY
OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20350-1000

From: Secretary of the Navy
To: RADM Christopher E. Weaver, USN

Subj: PRECEPT CONVENING FY-03 PROMOTION SELECTION BOARDS TO CONSIDER OFFICERS IN THE LINE ON THE RESERVE ACTIVE-STATUS LIST OF THE NAVY FOR PROMOTION TO THE PERMANENT GRADE OF COMMANDER

Encl: (1) Boards' Membership
(2) FY-03 Reserve Officer Promotion Selection Board Guidance

1. Membership, Date, Location, and Function

a. The promotion selection boards, consisting of you as president and the officers listed in enclosure (1), are ordered to convene at Navy Personnel Command, Millington, TN, at 0800, 25 February 2002, or as soon as practicable thereafter. The function of the boards is to consider Reserve Active-Status List officers in the line for promotion to the permanent grade of commander. The records and names of all eligible officers, determined as of the date the boards convene, will be furnished to the boards. The names of those officers who are above and in the promotion zone will be indicated, as appropriate.

b. The boards shall proceed in accordance with the FY-03 Reserve Officer Promotion Selection Board Guidance, enclosure (2), and any other guidance contained in this letter.

2. Authorized Selections. The total number of officers who may be recommended in each competitive category shall be the number that most closely approximates the percentage set forth below, of in-zone eligible officers determined as of the date the boards convene. The Chief of Naval Personnel shall determine the number of in-zone eligible officers on the convening date, calculate the number that may be recommended for promotion under the percentages set forth in the FY-03 Reserve Officer Grade Promotion Plan, and furnish the number to the boards. The boards may recommend up to the number provided by the Chief of Naval Personnel.

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COMPETITIVE CATEGORY	PERCENT TO SELECT
Unrestricted Line Officer	70%
Unrestricted Line Officer (TAR)	70%
Engineering Duty Officer	80%
Aerospace Engineering Duty Officer (Engineering)	80%
Aerospace Engineering Duty Officer (Maintenance)	70%
Aerospace Engineering Duty Officer (Maintenance)(TAR)	65%
Special Duty Officer (Cryptology)	70%
Special Duty Officer (Intelligence)	70%
Special Duty Officer (Intelligence)(TAR)	70%
Special Duty Officer (Merchant Marine)	70%
Special Duty Officer (Public Affairs)	80%
Special Duty Officer (Reserve Recruiter)(TAR)	50%
Special Duty Officer (Oceanography)	60%
Limited Duty Officer (Line)	65%

3. Except as authorized or required by the President, Secretary of Defense, or myself, no person shall disclose the proceedings, deliberations, or recommendations of the promotion selection boards.

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Gordon R. England

FY-03 RESERVE OFFICER PROMOTION SELECTION BOARD GUIDANCE

Appendix	Subject
A	**General Procedural Guidance**
	- Duties of the Board President - Department of Defense Policy on Board Proceedings - Below Zone Consideration - Marital Status - Area Tours - Adverse Information - Show Cause Determination
B	**Selection Standard and Skills Guidance**
	- Selection Standard and Navy Policy Guidance on Application of the Best Qualified Standard by Grade and Competitive Category - Skill Guidance for 1105 (Fleet Support Officer) and 1107 (Fleet Support Officer/TAR) Transition to Unrestricted Line Competitive Category - Graduate Education Consideration - Innovation and Efficiency - Additional Skills Guidance (as directed by SECNAV)
C	**Equal Opportunity Guidance**
	- Addresses Equitable Consideration for all Officers
D	**Board Reports**
	- Addresses Content and Routing of Selection Board Reports
E	**Oaths**
	- Provides Oaths for Board Members and Support Personnel

APPENDIX - A

GENERAL GUIDANCE

1. **Duties of the Board President**. The president of the board has been appointed by me and shall perform prescribed administrative duties. The board president has no authority to constrain the board from recommending for promotion those fully qualified officers that the majority finds best qualified to meet the needs of the Navy.

2. **Board Proceedings**. Per DoD Instruction 1320.14, the following directions apply to all board proceedings:

a. Each of you (president, members, recorders, and administrative support personnel) is responsible to maintain the integrity and independence of this selection board, and to foster careful consideration, without prejudice or partiality, of all eligible officers. DoD Instruction 1320.14 provides specific rules governing the conduct of officer selection boards and the actions of selection board personnel.

b. You must pay particularly close attention to the rules governing communications with and among other board members, the information authorized to be furnished to you, and the procedures you should follow if you believe that the integrity of this selection board has been improperly affected.

c. You may not receive, initiate, or participate in communications or discussions involving information that DoD Instruction 1320.14 precludes from consideration by a selection board. You are to base your recommendations on the material in each officer's military record, any information I have provided to the board in accordance with DoD Instruction 1320.14, and any information communicated to you by individual eligible officers under regulations I have issued. In your deliberations, you may discuss your own personal knowledge and evaluation of the professional qualifications of eligible officers to the extent that such matters are not precluded in law, DoD Instruction 1320.14, or Service regulation from consideration by a selection board or inclusion in an officer's military personnel record. You may not discuss or disclose the opinion of any person not a member of the board concerning an officer being considered unless that opinion is contained in material provided to the board under the provisions of DoD Instruction 1320.14.

d. When discussing your own personal knowledge concerning the professional qualifications of eligible officers, the board is reminded that if personal remarks, based on a member's personal knowledge, could be considered adverse, the member

cannot discuss any personal knowledge or evaluation unless such matter is contained in the officer's official record or other material placed before the board in compliance with the law and Service regulation. In addition, should an officer's record reveal the removal of a fitness report, the member may not discuss any personal knowledge regarding the circumstance which resulted in the removal of the report.

e. I am the only person who may appear in person to address you on other than administrative matters. All communications with this board, other than those that are clearly administrative, must be in writing, given to each of you, and made part of the board's record. I have designated in writing those persons authorized to provide routine administrative information to you.

f. Before the report of the promotion selection board is signed, the recommendations may be disclosed only to members of the board, recorders, and those administrative support personnel I have designated in writing. I will release the names of the selectees to the public after the board's report is approved. Do not discuss recommended selectees until that time. Except as authorized by DoD Instruction 1320.14 and sections 14104 and 14108(d) of title 10, U.S. Code, the proceedings/deliberations of the board may not be disclosed to any person not a board member or board recorder.

g. If at any time you believe that you cannot in good conscience perform your duties as a member of this board without prejudice or partiality, you have a duty to request relief by me from this duty. I will honor any such request. If a member or recorder believes that the integrity of the board's proceedings has been affected by improper influence of military or civilian authority, misconduct by the board's president or a member, or any other reason, or believes someone is exerting or attempting to exert inappropriate influence over the board or the proceedings, he or she has a duty to request from me or the Secretary of Defense relief from the obligation not to disclose board proceedings and, upon receiving it, to report the basis for this belief.

3. **Consideration of Officers Below Zone**. Below zone promotions are not authorized for Naval Reserve officers for FY-03.

4. **Marital Status**. Promotion boards are prohibited from considering the marital status of a member or the employment, education, or volunteer service of a spouse.

5. **Area Tours**. Repeated tours in a particular geographic location should not be considered negatively, provided the

officer has progressed in billet complexity, professional development, and leadership responsibility.

6. **Adverse Information**

a. Just as you must consider positive performance, you must consider documented incidents of misconduct and substandard performance, which are included in an officer's official service record, in determining those officers who are best qualified for promotion. Members must give careful consideration to each such incident. For those eligible officers who are recommended for promotion and who have received disciplinary action, or whose privileged information record (Fiche Five/EMPRS Field Code 17) contains matters relating to conduct or performance of duty, every board member shall review the information contained therein personally prior to the final board decision.

b. Faced with many well-qualified officers, there may be a tendency to simplify your task by summarily putting aside the folders of officers whose past records are less than perfect; however, to do this is to fall short of your obligation. A judgment of the whole person and the whole record is required to determine whose future potential will serve the Navy best. You may conclude that particular adverse information undermines an officer's ability to serve successfully in a position of increased authority and responsibility, despite an otherwise outstanding record. On the other hand, you may find that an officer's overall outstanding performance demonstrates such potential for future service that it outweighs any deficiency noted in the record. Some officers will have learned from their mistakes in ways that make them stronger; others will have strengths that outweigh relative weaknesses in their records.

c. Make the best, not simply the most obviously defensible, choices. By doing this you will not only fulfill your obligation, you will also better serve the Navy.

7. **Show Cause Determination**. In addition to determining which officers are best qualified for promotion, the board shall review each record carefully to determine whether the officer's performance is such that the individual is considered suitable for retention. The board shall notify the Secretary of the Navy of the name of each officer whose record, in the opinion of a majority of board members, indicates the officer should be required to show cause for retention due to:

a. Substandard performance of duty;

b. Moral or professional dereliction;

c. Misconduct; or,

d. Because the officer's retention is not clearly consistent with the interests of national security.

APPENDIX - B

SELECTION STANDARD AND SKILLS GUIDANCE

Naval Reserve 05 Line

1. **Selection Standard**. The boards shall consider carefully, without prejudice or partiality, the record of every eligible officer. The officers selected will be those whom a majority of the members of the boards consider best qualified for promotion giving due consideration to the needs of the Navy for officers with particular skills when I provide specific skill guidance to the boards. In addition to the standard of best qualified, all officers recommended for promotion must be fully qualified; that is, each officer recommended must be capable of performing the duties of the next higher grade. The best and fully qualified standard shall be applied uniformly to all eligible officers whether in or above the promotion zone.

2. **Best-Qualified Standard**. Navy policy regarding application of the statutory best qualified standard is as follows:

a. The needs of the Navy dictate that our future leaders possess the qualities to excel in combat as commanders or in support of operational commanders or positions of leadership in direct support of fleet operations. Proven excellence in operational environments is an important measure of the qualities required. Performance while in command (for those who have been afforded the opportunity), as well as potential for command, is the ultimate test of fitness for promotion. Officers may have also demonstrated leadership, skill, integrity, and resourcefulness in other difficult and challenging joint and in-service assignments.

b. When considering officers in the Unrestricted Line, the best qualified standard shall be applied without regard to designator. The promotion opportunity percentage for the Unrestricted Line is applicable to the Unrestricted Line competitive category as a whole; it has no specific applicability to individual communities, designators, or subspecialties within the Unrestricted Line. Promotion selection rates may vary among the Unrestricted Line designators.

c. The Naval Reserve is experiencing a shortfall within the 1117 community at the commander level. This shortfall should be taken into consideration when selecting which officers are best and fully qualified to meet the needs of the Navy.

d. The promotion boards shall recognize that although URL sub-specialists with proven expertise may have career development tracks that do not match the traditional patterns observed in warfare communities, there is a requirement for officers with specialized competencies not normally developed exclusively at sea at the next higher paygrade. This level of desired expertise may be recognized by proven subspecialty code for Information Technology Management (0089Q), Financial Management (0031Q), Manpower/Personnel/Training Analysis (0033Q), Operations Analysis (0042Q), or experience from repeat and challenging tours in these fields.

3. **Skill Guidance for 1105 (Fleet Support Officers) and 1107 (Fleet Support Officers/TAR) transition to Unrestricted Line Competitive Category**

a. The Fleet Support community returned to the Unrestricted Line (URL) in December 1999. All 170X designated officers redesignated to 110X. A similar transfer occurred 1 January 1995 when 110X (Gen URL) designated officers became 170X (Fleet Support) officers. The establishment of the Fleet Support community as a Restricted Line (RL) community, and the community's subsequent return to the URL, have not affected the basic criteria used to determine success and potential for these Naval officers, which is sustained superior performance.

b. Most Fleet Support officers have career patterns different than those of their URL contemporaries. Fleet Support Officers who transferred into the community from other communities are addressed in paragraph d. Restrictions on duty assignments, which foreclosed some opportunities for assignments, should be considered. However, sustained superior performance remains the determining factor when selecting which officers are best and fully qualified for promotion.

c. Fleet Support officers were trained on an ad hoc basis and received graduate, senior officer and joint professional military education as billet requirements and funding dictated. There was no community-wide training program. The promotion board shall recognize that although Fleet Support career development tracks do not match the patterns observed in warfare communities, there is a requirement for officers with specialized competencies not normally developed exclusively at sea at the next higher paygrade.

d. Officers who transferred to the Fleet Support Officer community from the URL or other communities were selected based on their expertise, operational experience, training and education, and were determined best and fully qualified to meet

the Fleet Support community's requirements. The promotion board shall recognize the past accomplishments and experience of these officers and how those qualifications contribute themselves to success in the next higher grade within the Fleet Support community. Additionally, in determining an officer's qualification for promotion, past duties performed and the quality of performance shall be determining factors for selection if there has not been enough time in the Fleet Support community to gain experience or career diversity within the community.

4. **Graduate Education**. Graduate education and specialty skills, represented by proven subspecialties, are important to our Navy and represent a key investment in our future. The Navy needs officers with formal technical and military education in a time of increasing technological sophistication. Advanced education achievement is a significant career milestone in the development of future Navy leadership. The utilization of advanced education in subspecialty tours is an equally significant career milestone. In determining an officer's fitness for selection, you shall favorably consider graduate degrees, military education, and experience in specialized areas.

5. **Innovation and Efficiency**. In your deliberations, give careful consideration to the fact that the needs of the Navy have changed over the years and will continue to change. Please be especially alert for officers who embrace innovation and efficiency to find new solutions to our most challenging problems. The Navy needs bold officers who are willing to think creatively, take well-calculated risks, develop new ideas, and maximize capabilities through sound management practices. Seek to promote officers who have shown initiative in finding and pursuing the most effective ways of accomplishing our mission. In your consideration, recognize that the continued preeminence of the Navy in the future is inextricably linked to its ability to change and to manage for efficiency. I note also, in this regard, that officers with the greatest capacity for innovation and management efficiency may have had some billets different from the norm. In the context of a changing Navy, the best-qualified officers may reflect a variety of backgrounds and proven records of accomplishment.

6. **Retention Effectiveness**. As the Navy transitions from a decade of downsizing to a steady-state force structure, we are faced with significant personnel retention challenges. At each echelon, the role of Navy leadership is a crucial factor in our

ability to effectively retain both the quantity and quality of personnel necessary to sustain a full and vital force. In view of these challenges, be particularly attentive to the officers whose records have demonstrated attributes of superior leadership which, in turn, have fostered a command or workplace environment conducive to the improvement of personnel retention.

7. **Anti-Terrorism and Force Protection**. The Navy's increasing focus on anti-terrorism and force protection (AT/FP) requires that the Navy retain officers who possess an understanding of these specialized skills. Be particularly attentive to the records of those officers who have demonstrated expertise in the areas of anti-terrorism and force protection. Experience may have been attained either afloat or while serving on major staffs or commands ashore. In view of the emerging importance of AT/FP requirements, the boards should give appropriate consideration to officers with these skills when selecting the best and fully qualified to meet the needs of the Navy.

APPENDIX - C

EQUAL OPPORTUNITY GUIDANCE

1. The Department of the Navy is dedicated to equality of treatment and opportunity for all personnel without regard to race, creed, color, gender, or national origin. The Navy's goal is a professional working environment in which an individual's race, creed, color, gender, or national origin will not limit his or her professional opportunities. Accordingly, within this board's charter to determine those officers who are best and fully qualified, you must ensure that officers are not disadvantaged because of their race, creed, color, gender, or national origin.

2. Your evaluation of minority and women officers, as with all officers, must clearly afford them fair and equitable consideration. You should be particularly vigilant in your evaluation of these records to take care that no officer's promotion opportunity is disadvantaged by past attitudes or by service utilization policies or practices. You should evaluate each officer's potential to assume the responsibilities of the next higher grade, the overriding factor being performance of assigned duties.

3. The Navy has assigned some minority officers outside of traditional career development patterns, e.g., recruiting and equal opportunity billets, in order to effectively promote and administer equal opportunity policies. These assignments, though beneficial to the Navy, may have foreclosed to the officers so assigned opportunities available to other officers. Such assignment practices should not prejudice the selection of these officers for promotion. Accordingly, in determining the qualification for promotion of an officer who has been affected by these assignment practices, duty performed well in such assignments shall be given weight equal to duty performed well by a non-minority officer not so affected.

4. Due to historic statutory restrictions on the assignment of women in the Navy, the records of female officers before the boards may show a career pattern different from those of their male counterparts. Such restrictions on duty assignments, which foreclosed to women opportunities for operational and command assignments available to men, should not prejudice the selection

of women for promotion. Accordingly, in determining an officer's qualification for promotion, duty performed well by a female officer whose assignability was constrained by law or policy shall be given weight equal to duty performed well by a male officer not so constrained.

5. This guidance should not be interpreted as requiring or permitting preferential treatment of any officer or group of officers on the grounds of race, creed, color, gender, or national origin.

APPENDIX - D

BOARD REPORTS

1. The record of the boards' proceedings shall be compiled by the recorders and administrative support staff. The written report of the board shall be signed by the board's president, the board's members, and board's recorders. It shall contain a list of the officers recommended for promotion with appropriate selection statistics as required by DoD Instruction 1320.14, as well as the following items:

a. Convening notice required by section 14105 of title 10, U.S. Code.

b. All instructions, information, and guidance that were provided to the board, under section 14107 of title 10, U.S. Code and DoD Instruction 1320.14, except information concerning particular officers, which must be retained and transferred to the Chief of Naval Personnel.

c. Each board will certify that:

(1) To the best of your knowledge, the board complied with DoD Instruction 1320.14, all instructions contained in the precept, and, as appropriate, other letters of guidance or instruction provided by me;

(2) You were not subject to or aware of any censure, reprimand, or admonishment about the recommendations of the board or the exercise of any lawful function within the authorized discretion of the board;

(3) You were not subject to or aware of any attempt to coerce or influence improperly any action in the formulation of the board's recommendations;

(4) You were not party to or aware of any attempt at unauthorized communications;

(5) To the best of your knowledge, the board carefully considered the record of each officer whose name was furnished to the board; and

(6) The officers recommended for promotion are, in the opinion of the majority of the members of the board, fully qualified and best qualified for promotion to meet the needs of the Navy among those officers whose names were furnished to the board.

d. A list of all officers eligible for consideration.

e. A sampling of records prepared by the board president under procedures prescribed by the Chief of Naval Operations for use in convening special selection boards.

f. Precept.

g. If applicable, the show cause list shall contain the names of those officers whose records, in the opinion of a majority of the members of the board, indicate the officer should be required to show cause for his or her retention. It shall also contain a brief explanation of the basis for the board's opinion. Negative reports shall state, "In the opinion of a majority of the members of the board there were no officers recommended to show cause for their retention."

2. The report shall be forwarded for approval to the President of the United States via first, the Chief of Naval Personnel; second, the Chief of Naval Operations; third, the Judge Advocate General of the Navy for legal review; fourth, me; and fifth, the Deputy Secretary of Defense.

APPENDIX - E

OATHS

1. The president of the board shall administer the following oath or affirmation to the recorder and assistant recorders:

> "You, and each of you, do solemnly swear (or affirm) you will keep a true record of the proceedings of this board, and you will not divulge the proceedings of this board except as authorized or required by the Secretary of the Navy or higher authority. So help you God."

2. The recorder shall then administer the following oath or affirmation to the members of the board:

> "You, and each of you, do solemnly swear (or affirm) you will perform your duties as a member of this board without prejudice or partiality, having in view both the special fitness of officers and the efficiency of the Naval Service, and you will not divulge the proceedings of this board except as authorized or required by the Secretary of the Navy or higher authority. So help you God."

3. The recorder shall then administer the following oath or affirmation to administrative support personnel:

> "You, and each of you, do solemnly swear (or affirm) you will not divulge the proceedings of this board except as authorized or required by the Secretary of the Navy or higher authority. So help you God."